

# 爪哇控股有限公司 S E A HOLDINGS LIMITED

Our Ref:

CSD/1611-O-4493/LAL/DC

BY FAX (NO.: 2524 0149) AND BY HAND

Date: 17 November 2016

Corporate Communications Department c/o Hong Kong Exchanges and Clearing Limited 12/F, One International Finance Centre 1 Harbour View Street Central Hong Kong

Dear Sirs,

Re: Consultation Paper on Proposed Enhancements to the Exchange's Decision-Making and Governance Structure for Listing Regulation

We refer to the Joint Consultation Paper on Proposed Enhancements to the Exchange's Decision-Making and Governance Structure for Listing Regulation and would like to voice our opposition to the reform proposals.

We concur with the Chamber of Hong Kong Listed Companies that the proposals will harm Hong Kong's position as an international financial centre. Therefore, we propose that the current three-tier regulatory structure be continued and that the current proposals are not necessary, will not enhance the regulatory regime and will move our market backward and not forward.

## It Destroys the Proven Three-tier Regulatory System

The proposed structures destroy the existing three-tier regulatory structure (Government, SFC and Listing Committee) whereby front-line regulation is handled by the Stock Exchange. IPO approvals and listing rules formulation and amendments are handled by the Listing Committee composed of market participants and professionals. The back-line regulator is SFC which under SFO has veto powers and rule-change powers.

This system has been working well since 1988, and reaffirmed by the government in 2003. Hong Kong was No. 1 in the world in 2015 and 2016 in capital raised and her position as a leading capital formation center has been well respected. However, the proposed structures give SFC the front- and back-line regulatory authority without check-and-balance of its all-encompassing power.

## Proposed Structures Unjustified for its Stated Objectives

The stated objectives of introducing the proposed structures are to achieve closer coordination and cooperation between the SFC and the Exchange on policy formulation and to provide the SFC with earlier and more direct input on listing policy matters and listing regulation, and to streamline the processes for making important or difficult listing decisions. But at present, there are various channels and mechanisms under the current three-tier regulatory system for achieving these

**S E A HOLDINGS LIMITED** 

(Incorporated in Bermuda with limited liability)

香港灣仔告士打道108號大新金融中心26樓 26/F Dah Sing Financial Centre 108 Gloucester Road Wanchai Hong Kong 電話 t +852 2828 6363 傳真 f +852 2598 6861 www.seagroup.com.hk





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objectives, such as the Securities and Futures (Stock Market Listing) Rules; Rule 2.014 of the Listing Rules; and paragraphs 6.5 and 6.6 of the Memorandum of Understanding Governing Listing Matter, and the Listing Matters Liaison Meetings.

The SFC is being kept fully informed of any listing application, can intervene at an early stage, and has oversight and control of the formulation and administration of the Listing Rules and listing policies. The objectives of the proposals can be achieved under the current arrangements. There is no need to introduce the proposed structures.

Compositions of the Listing Policy Committee (LPC) and Listing Regulatory Committee (LRC) Tilted to Give SFC Dominant Control

The core part of the proposals is the creation of two new committees above the Listing Committee: the Listing Policy Committee (LPC) and Listing Regulatory Committee (LRC). Both committees will be dominated by SFC through its control of who can become members.

### Listing Committee (LC) being Sidelined

The LC is sidelined and relegated to a marginal position to preside over only common routine IPO and Post IPO matters. The proposed LRC will oversee, give guidance and decide matters that involve the suitability for listing of a new applicant and its business. But suitability has no clear definition; it is possible that a high percentage of cases would be referred to the LRC, whose decisions would lack market input and perspectives. Although LC can give its views on the IPO cases considered by the LRC via the LC Chairman and the two deputies (who are members of LRC), their views are only non-binding.

The LC members have diverse expertise, experience and market perspectives, which can complement the regulator's perspective. However, under the proposals, the LC's role will be limited and its contribution to the market minimized.

#### Listing Policy Committee Dominates the Listing Rule Regime

The proposed LPC is to initiate, steer and decide listing policy proposals and proposed Listing Rule Amendments, including market consultations and other matters that have policy implications or general effect. It will have overall control over the Listing Rules regime and that affects all listed companies of Hong Kong. The authority of the SFC will become extensive and farreaching. Although the LC would be invited to give opinions to matters considered by LPC, their views are non-binding.

LPC will also appraise performance and recommend salary of senior staff of the Listing Department with input from the LC. Giving these powers to a SFC-led committee is like making the Listing Department subordinates of the SFC, effectively giving it full control of what is traditionally an Exchange function.

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## SFC Wields Absolute Power in both IPO Approval and Policy Setting

The proposals give SFC outright power on top of its veto power. At present, decisions by the LC. be it about IPO applications or Listing Rules, are made after thorough discussion by seasoned Unless there is a compelling reason, the SFC veto power cannot be market practitioners. exercised arbitrarily, and the basis for exercising such power must be well-substantiated. the new structures however, the LC is bypassed (at most offering their non-binding views), and the LRC and LPC will make final decisions based on much narrower perspectives, without the valuable and active input by a group of market practitioners of a diverse background.

### Proposed Structures Unnecessary for Combating Current Market Problems

It is believed that the proposed structures aim to combat the widespread reverse takeovers and suspected manufacturing of shell companies. However, the aforesaid market problems should be tackled by focused and targeted methods rather than changing the fundamental policy/IPO approvals structures. It is the job of the SFC, to police, monitor, and punish wrong doers. The listing function reorganization has no real jurisdiction over market misconduct.

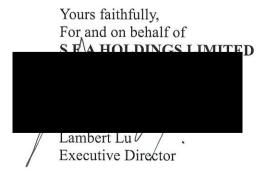
## Slowing Down of Market Development

The proposed structures will concentrate power in a few hands under control of SFC which is regulator-minded, which is tend to be risk-averse. It will protect the regulator by shutting off the door to many companies, or raising the threshold to such high level that less and less listings will be attracted to Hong Kong. This would compromise Hong Kong's position as an international financial center. The primary role of the SFC is to regulate and not to lead market development.

#### Merit-based Regime to Takeover

A Merit- or Regulator-based regime would be promulgated and move Hong Kong backwards in regulation for listing matters.

The Disclosure-based regime allows the market to decide, and educate investors to be responsible for their investment decisions. The Merit- (Regulator) based regime will make the regulator assume the responsibility of investment, which is not ideal since the regulator cannot possess all the knowledge and experience to judge whether a company is suitable for listing (aside from ethical issues like drugs, vice and illegal operations).



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