

Quam Capital Limited 華富嘉洛企業融資有限公司

A Member of The Quam Group

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21 April 2005

Hong Kong Exchanges and Clearing Limited 11/F, One International Finance Centre 1 Harbour View Street, Central Hong Kong

Attention: Ms. Kelly Wick

Assistant Vice President, Listing Division

Dear Madam,

Consultation Paper on New Structure for Listing Decision-making

Please find enclosed Quam Capital's comments on the above.

We hope that you find our comments to be helpful. If you have any questions on our submission or wish to discuss it further, please contact me on 31848688.

Yours faithfully, for and on behalf of QUAM CAPITAL LIMITED

Richard Winter

Managing Director

Encl.

Comments from Hong Kong Institute of CPAs in response to the Consultation Paper on New Structure for Listing Decision-making

Part A: Non-Disciplinary Matters

A1Q1 Do you agree with the proposed establishment of the Listing Policy Committee including the scope of its role? Please explain your views.

Answer: Agree.

A2Q1 Do you agree with the proposed size of the Listing Policy Committee? Please explain your views.

Answer: Agree.

A2Q2 Do you agree with the proposed quorum of the Listing Policy Committee? Please explain your views.

<u>Answer:</u> No. It is noted that the Listing Policy Committee (LPC) is proposed to be responsible for advising on and approving policy concerning listing matters, and considering and approving Listing Rule amendments and material Listing Rule waivers or modifications that are intended to have general effect. Given the importance of its role, we consider that the quorum of the LPC meetings should be, as a minimum, a majority of the total membership, i.e. above 50%.

A3Q1 Do you agree with the proposed composition of the Listing Policy Committee? Please explain your views.

Answer: Agree.

A3Q2 Do you think eight investor representatives ensures appropriate investor representation on the Listing Policy Committee? Please explain your views.

Answer: Agree.

A4Q1 Do you agree with the proposal to retain the current composition of the Listing Nomination Committee (currently called the Listing Nominating Committee)? Please explain your views.

Answer: Yes.

A5Q1 Do you agree with the proposed role of the Listing Decisions Panel? Please explain your views.

A5Q2 Do you agree with the proposed role of the Listing Division including that it should make certain first instance listing decisions? Please explain your views.

A5Q3 To the extent you have not already answered this, do you agree with the proposed division of responsibilities between the Listing Decisions Panel and the Listing Division? Please explain your views.

<u>Answer</u>: We are supportive of the principle that more responsibility should be delegated to the Listing Division. However, it is important that the criteria to be adopted for matters to be subject to the decision of the LDP or the Listing Division, respectively, should be clearly defined and transparent at the outset and that all significant matters are in fact heard by the LDP.

- A6Q1 Do you agree the Rules should be amended as proposed with respect to delegation of decision-making power from the Board directly to the Listing Division? Please explain your views.
- A6Q2 Do you agree the Rules should be amended as proposed with respect to the Listing Committee's oversight of the Listing Division? Please explain your views.

<u>Answer</u>: Agree. This is in line with the principle that more responsibility be delegated to the Listing Division.

A7Q1 Do you agree each Listing Decisions Panel should be drawn from the pool of members of the Listing Policy Committee excluding the chairman and two deputy chairmen of the Listing Policy Committee and the HKEx Chief Executive? Please explain your views.

<u>Answer</u>: Agree, on condition that the composition of each LDP would consist of a reasonable balance of representatives from different sectors. In addition, to encourage a greater consistency between panels, we would suggest that the proposal to exclude altogether the chairman and two deputy chairmen of the LPC should be reconsidered. While we note the proposal that either the chairman or deputy chairman should chair the Listing Review Panel (LRP), it is necessary to ensure that they are not involved in reviewing a decision which they have previously been involved in making at LDP level.

A7Q2 Do you agree it is appropriate for the HKEx Chief Executive to be entitled to attend every Listing Decisions Panel meeting? Please explain your views.

Answer: Agree. This would encourage more consistency in decision-making.

A7Q3 Do you agree the Listing Decisions Panel pool should be divided into three sub-pools, which would form Listing Decisions Panels on a rotating basis? Please explain your views.

<u>Answer</u>: We agree with the principle of dividing the Listing Decisions Panel into different sub-pools, as this would increase efficacy and reduce the burden on individual members. Nevertheless, it is important to establish a right balance of members within each sub-pool, and also a clear and transparent process with respect to the basis of rotation of sub-pools. Consideration should also be given to reviewing, and possibly changing the composition, of sub-pools from time to time so as to minimise the risk of individual panels being perceived by the market as having specifically identifiable characteristics.

A7Q4 Do you consider the quorum for the Listing Decisions Panel is set at an appropriate level? Please explain your views.

Answer: Agree, on the basis that this is more than 50% of any given sub-pool.

- A8Q1 Do you agree with the establishment of the new Listing Review Panel to decision on the reviews of all first instance non-disciplinary decisions? Please explain your views.
- A8Q2 Do you agree there should be only one review of any first instance non-disciplinary decision? Please explain your views.

<u>Answer</u>: No. We consider that a procedure that ensures equity and fairness is critical for a review system. To uphold the principle of natural justice and to ensure objectivity, any matters of importance and significance must be eligible for consideration by two levels of review by independent parties.

- A9Q1 Do you agree with the size and composition of the Listing Review Panel including that the members should be drawn from the Listing Policy Committee? Please explain your views.
- A9Q2 Do you consider the quorum for the Listing Review Panel is set at an appropriate level? Please explain your views.

<u>Answer</u>: No. Given the important role to be played by the LRP and the need for a balanced membership, we consider that both the size and the quorum for the panel should be expanded.

A10Q1 Do you agree a review of decisions should incur payment of a review fee? Please explain your views.

<u>Answer</u>: No. We are of the view that review of decisions should form part of the regulatory function of the Exchange within the proposed structure. In addition, imposing a review fee could create an inherent conflict of interest and be perceived as discouraging applications for a review of decisions.

A10Q2 Do you agree each party should otherwise bear its own costs, for example, in preparation for the review hearing? Please explain your views.

Answer: Agree.

A10Q3 Do you consider the Listing Review Panel should have discretion to refund a review fee in certain limited circumstances? If so, then what should be those circumstances? Please explain your views.

<u>Answer</u>: Not applicable, since we do not agree that a review of decisions should be subject to a payment of a review fee.

A11Q1 Do you agree the Listing Policy Committee, Listing Decisions Panel and Listing Review Panel members should be compensated on a per diem basis? Please explain your views.

<u>Answer:</u> No. In our view, serving as a member of these committee/panels should be regarded as providing a voluntary public service. Moreover, in some instances, compensating people on a per diem basis may put them into a difficult position, in particular, in the circumstance where receiving compensation may infringe their terms of employment.

A12Q1 Do you agree with the proposed transitional arrangements and consider they will not give rise to any unintended effects? Please explain your views.

Answer: Agree.

Part B: Disciplinary Matters

B1Q1 Do you support the proposals for the handling of first instance decisions for disciplinary matters by an adjudicator retained by the Exchange? Please explain your views.

<u>Answer</u>: No. While, in principle, we would not object to the concept of first instance decisions on disciplinary matters being handled by an adjudicator, we are concerned that if the adjudicator were to be, as proposed, a full-time staff member of the Exchange and whose appointment would be on the recommendation of the Exchange's Head of Listing, an inherent conflict of interest would arise.

From the standpoint of natural justice and fairness, an adjudicator handling the disciplinary function should be independent of the Exchange. In practice, therefore, although the Exchange may have to provide the fees for the adjudicator, he/she should not be a staff member of the Exchange.

B2Q1 Do you support the proposal that, save for exceptional circumstances, the Adjudicator's processes would only be in writing? Please explain your views.

Answer: Agree.

B3Q1 Do you agree the review should be a de novo review? Please explain your views.

<u>Answer</u>: Agree. We consider that it useful that a review of a first instance disciplinary decision should have access to the complete background and all relevant materials in relation to the case under consideration and should not be limited to considering specific factual or legal issues.

B4Q1 Do you agree with the establishment of the new Disciplinary Review Panel to decide on the review of all first instance disciplinary decisions? Please explain your views.

Answer: Agree.

B4Q2 Do you agree with the size and composition of the Disciplinary Review Panel pool including that there should be no restriction on the number of members of the Disciplinary Review Panel who may also be members of the Listing Policy Committee? Please explain your views.

Answer: Agree.

B4Q3 Do you think it is better to forsake some flexibility by prescribing the number of representatives of each market category, rather than just the investor representatives? Please explain your views.

<u>Answer</u>: Yes. The Disciplinary Review Panel (DRP) pool should consist of a good mix of members with market and different professional experience.

B4Q4 Do you think seven investor representatives ensure appropriate investor representation in the Disciplinary Review Panel pool? Please explain your views.

Answer: No. It is not entirely clear what is meant by the term "investor representatives". Depending upon how the investor representatives are selected, their qualifications and experience could vary considerably and they might not have any experience in handling disciplinary matters or knowledge of review procedures and processes. Under the circumstances, we would suggest that seven investor representatives could be a disproportionate number out of a pool of 20 members.

B4Q5 Do you agree it is appropriate for the Listing Nomination Committee to appoint Disciplinary Review Panel pool members? Please explain your views.

Answer: Agree.

B4Q6 Do you agree it is sufficient for the Disciplinary Review Panel to be the sole Exchange review body for all disciplinary decisions? Please explain your views.

<u>Answer</u>: No. We are of the view that, to uphold the principle of natural justice and ensure objectivity, the structure should be designed to enable all disciplinary decisions to be eligible for review by two levels of hearing of independent parties.

B5Q1 Do you agree with the size of each Disciplinary Review Panel? Please explain your views.

B5Q2 Do you consider the quorum for all meetings of the Disciplinary Review Panel is set at an appropriate level? Please explain your views.

<u>Answer</u>: No. We consider that each DRP should have a quorum of five members and, consequently, that the size of the panel may need to be further enlarged.

Do you support the proposal that the chairman of every Disciplinary Review Panel would be legally qualified and responsible for writing up the Disciplinary Review Panel's decisions and reasons for its decision? Please explain your views.

Answer: No. We believe it should be sufficient that at least one member of the DRP should be legally qualified, although that person need not be the chairman of the panel.

B6Q1 Do you agree it is appropriate that the Committee Secretary be able to co-opt members from the Listing Policy Committee to the Disciplinary Review Panel if necessary? Please explain your views.

Answer: Agree.

B5Q3

B7Q1 Do you agree the Disciplinary Review Panel members should be compensated on a per diem basis (as with the Listing Policy Committee, Listing Decisions Panel and Listing Review Panel)? Please explain your views.

Answer: No. Please see our answer to A11Q1 above.

B8Q1 Do you agree a review of decisions should incur payment of a review fee? Please explain your views.

Answer: No. Please see our answer to A10Q1 above.

B8Q2 Do you agree it is appropriate for the Adjudicator and the Disciplinary Review Panel to have the option of ordering recovery of the Exchange's reasonable investigation costs? Please explain your views.

<u>Answer</u>: As regards the option of ordering recovery of the Exchange's reasonable investigation costs, the basis on which the option would be exercised in any given circumstances should be made clear. In any event, it would be useful to have more statistical information on the number of disciplinary cases heard, the number taken to appeal, the outcomes, the extent of investigation costs incurred by the Exchange, etc., in order to be able to make a more informed assessment of the proposal.

We believe that, in principle, investigating into alleged/suspected breaches of Listing Rules is part and parcel of the Exchange's regulatory function to maintain an orderly market. On this basis, it should not be distinguished from other tasks performed by the Exchange in discharging its responsibilities as a market regulator, which are already funded by levies received from the market. We note that the proposed order to pay reasonable investigation costs is referred to as a "sanction". As we indicate above, therefore, if it were to be introduced at all, and we have considerable reservations about this, the circumstances in which the Adjudicator or the DRP would be able to impose must be clearly defined and, in our view, it should be available as an option only in the most extreme and flagrant cases of abuse.

B9Q1 Do you agree with the proposed transitional arrangements for disciplinary matters and consider they will not give rise to any unintended effects? Please explain your views.

Answer: Agree. Please see our answer to A12Q1 above.

General comment on disciplinary matters

- 1. With reference to paragraph 64 of the consultation paper, it is noted that, under the current procedures, only the affected persons are allowed to make oral submissions at the Listing Committee meeting when the alleged/suspected breaches of the Listing Rules are being considered. Although director may apply for his lawyer or adviser to be allowed to speak, such applications are usually rejected. While we appreciate that the Listing Committee, or its successor committees/panels, may wish to hear what the director has to say, we also consider that this policy may act in a way that is unfair to the director concerned. He will usually be facing qualified legal practitioners from the Exchange and will often be at a disadvantage from the outset because of his lack of experience and detailed knowledge of procedures in such situations and in relation to technical, legal and compliance issues.
- 2. We are of the view that, while a director may be required to speak for some part of a hearing, he should also have the right to appoint a representative to make oral submissions on his

behalf at the meeting of Listing Committee (or its successor bodies) when the alleged/suspected breaches of the Listing Rules are being considered.

Part C: Rule Amendments

C1Q1 Do you support the proposed Rule amendments? Please explain any comment you have on any of the proposed amendments including any unintended effect you consider the amendments may give rise to.

<u>Answer</u>: Yes, subject to our comments on the proposals set out in Parts A and B above being taken on board.

C2Q1 Do you support the proposed approach to amending the GEM Rules? If not, please explain your views.

Answer: Yes, subject to our comments provided under Part A and B being taken on board.